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Message Text

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16
ACTION L-03

INFO OCT-01 EUR-25 ISO-00 IO-13 SSO-00 INRE-00 USIE-00

NSCE-00 AF-10 ARA-16 EA-11 NEA-10 RSC-01 CAB-09

CIAE-00 COME-00 DODE-00 EB-11 INR-10 NSAE-00 FAA-00

PA-03 PRS-01 SS-15 H-03 DRC-01 NSC-10 /153 W
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O R 050630Z SEP 73
FM AMEMBASSY ROME
TO SECSTATE WASHDC IMMEDIATE 587
INFO AMEMBASSY MOSCOW
AMEMBASSY LONDON
AMEMBASSY PARIS
AMCONSUL MONTREAL
USMISSION USUN

C O N F I D E N T I A L ROME 9120

E.O. 11652: GDS
TAGS: ICAO, ETRN
SUBJECT: ICAO AIR SECURITY CONFERENCE: COMMENTS ON
MORNING (SEPT 4) CONFERENCE PROCEEDINGS ON
USSR PROPOSAL

MONTREAL FOR US REP ICAO

1. IN LIGHT DEPT'S INTEREST IN SOVIET PROPOSAL,
FOLLOWING SUMMARIZES AND COMMENTS UPON CONSIDERATION OF
PROPOSAL AT MORNING SEPT 4 CONFERENCE SESSION.

2. BEFORE COFFEEE BREAK, MOST WE'S PUBLICLY EXPRESSES
MORE SYMPATHY FOR PROPOSAL THAN HAD BEEN EVIDENT AT
SEPT 3 CAUCAS. MOST NOTABLE WAS ITALY WHICH SAID IT
COULD SUPPORT PROPOSAL WITH MINOR CLARIFYING AMENDMENT
TO WHICH SOVIETS IMPLIED AGREEMENT. FRG ALSO SAID PRO-
POSAL MERITED VERY CAREFUL CONSIDERATION AND RAISED
CERTAIN TECHNICAL QUESTIONS. CANADA INTERPRETED SOVIET
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PROPOSAL AS SIMPLY PROVIDING PREFERENCE FOR EXTRADITION

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AND EXPRESSED "SYMPATHY FOR FUNDAMENTAL PURPOSE OF SOVIET PROPOSAL." AUSTRIA HOWEVER RAISED CONCERNS REFLECTED IN SEPT 3 WE ET AL. CAUCAS ABOUT CONFLICT WITH EUROPEAN CONVENTION ON EXTRADITION. FRANCE GAVE DETAILED ANALYSIS INDICATING NUMEROUS ISSUES REQUIRED RESOLUTION.

3. AMONG LAS, NICARAGUA SAID THERE SHOULD BE EXCEPTION FOR OFFENDERS OF POLITICAL NATURE. MEXICO SAID IT WAS OPPOSED BECAUSE MEXICAN LAW BROADLY PROHIBITING EXTRADITION IN MOST CASES.

4. IN MIDDLE OF MORNING COMMENTS USDEL READ STATE-MENT WITHOUT CHANGE APPROVED BY HUFFMAN/WILLIS TELECON REPORTED SEPTEL. IT CAME AT TIME BEFORE DEBATE BECAME HIGHLY TECHNICAL.
NO PRESS INTEREST APPARENT YET. AT COFFEE BREAK SOVDEL YEVSEYEV THANKED USDEL HUFFMAN FOR U.S. SUPPORT.

5. FOLLOWING COFFEE BREAK, AFRICANS AND ARABS BEGAN TO REFLECT STRONG AND DISCIPLINED OPPOSITION TO PROPOSAL WHICH OUR CANVASSES HAD INDICATED WOULD MATERIALIZE. BASIC PROBLEM WAS FACT THAT NO ARAB/ AFRICAN STATE WOULD EVER EXTRADITE ANYONE TO STATE WITH WHICH NO DIPLOMATIC RELATIONS WERE MAINTAINED OR WHICH HAD INCOMPATIBLE LEGAL SYSTEM (E.G. ISRAEL, SOUTH AFRICA, PORTUGAL). UGANDA LED OFF, SUBSEQUENTLY SUPPORTED BY QATAR, SAUDIA ARABIA, NIGERIA, CONGO B.

6.IN LIGHT BROAD OPPOSITION AMONG ARABS AND AFRICANS AND PROBABLY APPREHENSION AMONG LATINS, WE ANTICIPATE SOVIET PROPOSAL WILL ENCOUNTER GREAT DIFFICULTIES THIS AFTERNOON. AT THIS STAGE WE ANTICIPATE PLAYING NO ACTIVE ROLE IN DEBATE UNLESS LEGAL QUESTIONS ARE RAISED CONTRARY TO OUR EXISTING INTERPRETATIONS OF HAGUE AND MONTREAL. VOLPE

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